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3510-DS-P

DEPARTMENT OF COMMERCE

International Trade Administration

[A-570-082; C-570-083]

Certain Steel Wheels from the People's Republic of China: Preliminary Affirmative Determination of Circumvention of the Antidumping Duty and Countervailing Duty Orders

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The U.S. Department of Commerce (Commerce) preliminarily determines that imports of certain steel wheels (steel wheels), completed in the Socialist Republic of Vietnam (Vietnam) using hot-rolled steel (HRS) produced in the People's Republic of China (China), are circumventing the antidumping duty (AD) and countervailing duty (CVD) orders on steel wheels from China. Interested parties are invited to comment on this preliminary determination.

DATES: Applicable **[INSERT DATE OF PUBLICATION IN THE *FEDERAL REGISTER*]**.

FOR FURTHER INFORMATION CONTACT: Jacob Saude, AD/CVD Operations, Office VII, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue, NW, Washington, DC 20230; telephone: (202) 482-0981.

SUPPLEMENTARY INFORMATION:

Background

On May 24, 2019, Commerce published the AD and CVD orders on steel wheels from China.[1] On March 19, 2026, Commerce initiated a country-wide circumvention inquiry pursuant to section 781(b) of the Tariff Act of 1930, as amended (the Act), to determine whether imports of steel wheels completed in Vietnam using HRS manufactured in China are circumventing the

[1] *See Certain Steel Wheels from the People's Republic of China: Antidumping and Countervailing Duty Orders*, 84 FR 24098 (May 24, 2019) (*Orders*).

Orders.[2] On August 10, 2026, Commerce selected NCC Vietnam Co., Ltd. (NCC Vietnam) as the mandatory respondent in this circumvention inquiry.[3] On August 14, 2026, pursuant to section 351.226(e)(1), Commerce extended the deadline for the preliminary determination by 83 days until November 9, 2026.[4] On November 6, pursuant to section 351.226(e)(1), Commerce extended the deadline for the preliminary determination by 7 days until November 16, 2026.[5] Accordingly, the deadline for this preliminary determination is now November 16, 2026.

For a detailed description of the events that followed the initiation of this review, *see* the Preliminary Decision Memorandum.[6] A list of topics discussed in the Preliminary Decision Memorandum is attached as an appendix to this notice. The Preliminary Decision Memorandum is a public document and is available via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS), which is available to registered users at https://access.trade.gov. In addition, a complete version of the Preliminary Decision Memorandum can be accessed directly at https://access.trade.gov/frnotices.

Scope of the *Orders*

The merchandise subject to the *Orders* is certain steel wheels produced primarily from hot-rolled steel. For a complete description of the scope of the *Orders*, *see* the Preliminary Decision Memorandum.[7]

Merchandise Subject to the Circumvention Inquiry

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[2] *See Certain Steel Wheels from the People's Republic of China: Initiation of Circumvention Inquiries on the Antidumping and Countervailing Duty Orders* 91 FR 13280 (March 19, 2026) (*Initiation Notice*), and accompanying Initiation Checklist, "Certain Steel Wheels from the People's Republic of China," dated March 16, 2026.
[3] *See* Memorandum, "Circumvention Inquiry of Certain Steel Wheels from China: Respondent Identification," dated August 10, 2026.
[4] *See* Memorandum, "Certain Steel Wheels from the People's Republic of China: Extension of Deadline for the Preliminary Determination in the Circumvention Inquiry," dated August 14, 2026.
[5] *See* Memorandum, "Certain Steel Wheels from the People's Republic of China: Second Extension of Deadline for the Preliminary Determination in the Circumvention Inquiry," dated November 6, 2026.
[6] *See* Memorandum, "Circumvention Inquiry of the Antidumping Duty and Countervailing Duty Orders on Certain Steel Wheels from the People's Republic of China: Preliminary Decision Memorandum," dated concurrently with, and hereby adopted by, this notice (Preliminary Decision Memorandum).
[7] *Id*. at 5-6

This circumvention inquiry covers steel wheels assembled and completed in Vietnam using Chinese-origin hot-rolled steel, that is subsequently exported from Vietnam to the United States (inquiry merchandise).

Methodology

Commerce is conducting this circumvention inquiry in accordance with section 781(b) of the Act and 19 CFR 351.226. For a complete description of the methodology underlying the preliminary determination, *see* the Preliminary Decision Memorandum. A list of topics discussed in the Preliminary Decision Memorandum is included as the appendix to this notice.

Preliminary Circumvention Determination

As detailed in the Preliminary Decision Memorandum, Commerce preliminarily determines that steel wheels completed in Vietnam using Chinese-origin HRS and subsequently exported from Vietnam to the United States is circumventing the *Orders* on a country-wide basis. As a result, in accordance with section 781(b) of the Act, we preliminarily determine that this merchandise should be included within the scope of the *Orders*. *See* the "Suspension of Liquidation and Cash Deposit Requirements" section below for details regarding suspension of liquidation and cash deposit requirements.

Suspension of Liquidation and Cash Deposit Requirements

Based on the preliminary affirmative country-wide determination of circumvention with respect to Vietnam, in accordance with 19 CFR 351.226(l)(2), Commerce will direct U.S. Customs and Border Protection (CBP) to suspend liquidation and to require a cash deposit of estimated duties on unliquidated entries of inquiry merchandise that were entered, or withdrawn from warehouse, for consumption, on or after March 19, 2026,[8] the date of initiation.

Steel wheels completed in Vietnam from HRS that are not of Chinese origin is not subject to this inquiry. Therefore, cash deposits are not required for such merchandise under the *China Orders*. However, Commerce preliminarily finds that steel wheels completed in Vietnam

[8] *Id.* at 17.

using China-origin HRS is circumventing the AD and CVD orders on steel wheels from China. Imports of steel wheels completed in Vietnam are subject to certification requirements, and cash deposits may be required.

Certifications

Considering our affirmative country-wide preliminary circumvention determination, Commerce preliminarily determines that no Vietnamese company, including NCC Vietnam, is currently ineligible to certify that individual entries of steel wheels are not subject to the collection of cash deposits. If any company, including NCC Vietnam, wishes to certify that its individual entries of steel wheels are not subject to the *Orders*, it must demonstrate to Commerce its eligibility and capability in a certification review. Upon reviewing any selected respondent in a future administrative review segment, or upon a company's request for a certification review within the context of the administrative review segment, Commerce will evaluate each individual company's certification eligibility, which may be subject to verification. This requirement will allow Commerce to better administer the country-wide circumvention determination and ensure accuracy of certifications following the publication of the *Final Determination* of this inquiry.

Public Comment

Pursuant to 19 CFR 351.226(f)(4), case briefs or other written comments should be submitted to the Assistant Secretary for Enforcement and Compliance no later than 14 days after the date of the publication of this notice.[9] Rebuttal briefs, limited to issues raised in case briefs, may be submitted no later than seven days after the deadline for case briefs.[10] Parties who submit case or rebuttal briefs in this proceeding are encouraged to submit with each argument: (1) a statement of the issue; (2) a brief summary of the argument; and (3) a table of authorities.

[9] *See* 19 CFR 351.309(f)(4).

[10] *See* 19 CFR 351.309(d); *see also Administrative Protective Order, Service, and Other Procedures in Antidumping and Countervailing Duty Proceedings,* 88 FR 67069, 67077 (September 29, 2023) (*APO and Service Final Rule*).

As provided under 19 CFR 351.309(c)(2) and (d)(2), we request that interested parties provide at the beginning of their briefs a public, executive summary for each issue raised in their briefs.[11]

Further, we request that interested parties limit their executive summary of each issue to no more than 450 words, not including citations. We intend to use the executive summaries as the basis of the comment summaries included in the issues and decision memorandum that will accompany the final determination in this proceeding. We request that interested parties include footnotes for relevant citations in the executive summary of each issue. Note that Commerce has amended certain of its requirements pertaining to the service of documents in 19 CFR 351.303(f).[12]

Pursuant to 19 CFR 351.310(c), interested parties who wish to request a hearing must submit a written request to the Assistant Secretary for Enforcement and Compliance, U.S. Department of Commerce, within 30 days after the date of publication of this notice in the *Federal Register*, filed electronically via ACCESS. Hearing requests should contain: (1) the party's name, address, and telephone number; (2) the number of participants and whether any participant is a foreign national; and (3) a list of the issues to be discussed. Issues raised in the hearing will be limited to issues raised in the respective comments.[13] If a request for a hearing is made, Commerce intends to hold the hearing at a date and time to be determined and will notify the parties through ACCESS.[14] Parties should confirm the date, time, and location of the hearing two days before the scheduled date.

All submissions, including affirmative and rebuttal comments, as well as hearing requests, should be filed using ACCESS. An electronically-filed document must be received successfully in its entirety by ACCESS by 5:00 p.m. Eastern Time on the established deadline.

U.S. International Trade Commission (ITC) Notification

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[11] We use the term "issue" here to describe an argument that Commerce would normally address in a comment of the Issues and Decision Memorandum.
[12] *See APO and Service Final Rule*.
[13] *See* 19 CFR 351.310.
[14] *See* 19 CFR 351.310(d).

Consistent with section 781(e) of the Act, Commerce will notify the ITC of this preliminary determination to include the merchandise subject to this circumvention inquiry within the *Orders*. Pursuant to section 781(e) of the Act, the ITC may request consultations concerning Commerce's proposed inclusion of the inquiry merchandise. If, after consultations, the ITC believes that a significant injury issue is presented by the proposed inclusion, it will have 60 days from the date of notification by Commerce to provide written advice.

Notification to Interested Parties

This determination is issued and published in accordance with section 781(b) of the Act and 19 CFR 351.226(g)(1).

Dated: November 16, 2026.

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Kasey O'Connor,
Deputy General Counsel,
performing the non-exclusive functions and duties
of the Assistant Secretary for Enforcement and Compliance.

Appendix

List of Topics Discussed in the Preliminary Decision Memorandum

I. Summary
II. Background
III. Scope of the *Orders*
IV. Merchandise Subject to the Circumvention Inquiry
V. Period of Inquiry
VI. Surrogate Country and Methodology for Valuing Factors of Production from Non-Market Economy Sources and Processing in China
VII. Surrogate Country and Methodology for Valuing Factors of Production and Inputs from Non-Market Economy Sources and Processing in Vietnam
VIII. Statutory and Regulatory Framework for a Circumvention Inquiry
IX. Analysis of Statutory Criteria for the Circumvention Inquiry
X. Other Statutory Criteria
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XII. Suspension of Liquidation Prior at Initiation
XIII. Certification Process and Country-Wide Affirmative Determination of Circumvention
XIV. Recommendation

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