



## **POSTAL REGULATORY COMMISSION**

**[Docket Nos. RM2026-5 and K2026-232; Order No. 9570]**

### **Streamlined Negotiated Service Agreement Review and New Postal Product**

**AGENCY:** Postal Regulatory Commission.

**ACTION:** Notice.

**SUMMARY:** The Commission is acknowledging a recent Postal Service filing requesting the Commission initiate a rulemaking to support the establishment of a new non-published rates product, Global Expedited Package Services—Non-Published Rates 18 to the Competitive product list. This document invites public comment on the advance review portion of the Postal Service’s filing and takes other administrative steps.

**DATES:** *Comments are due:* May 19, 2026.

**ADDRESSES:** Submit comments electronically via the Commission’s Filing Online system at <http://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

**FOR FURTHER INFORMATION CONTACT:** David A. Trissell, General Counsel, at 202-789-6820.

### **SUPPLEMENTARY INFORMATION:**

#### **Table of Contents**

- I. Introduction
- II. Postal Service Petition
- III. Notice and Comment
- IV. Ordering Paragraphs

## I. Introduction

On May 11, 2026, the Postal Service filed a petition to initiate a proceeding for a streamlined option rulemaking to support the establishment of a new non-published rates (NPR) product, Global Expedited Package Services—Non-Published Rates 18 (GEPS—NPR 18), and its request to add GEPS—NPR 18 to the Competitive product list, pursuant to 39 U.S.C. 3633 and 3642, and 39 CFR 3035.105, 3041.205, and 3041.320.<sup>1</sup>

## II. Postal Service Petition

*Background.* The Commission adopted rules for streamlined option rulemakings in Docket No. RM2023-5 to “address elements of 39 U.S.C. [ ] 3642 review and 39 U.S.C. [ ] 3633 pre-implementation review that are broadly applicable to qualifying [negotiated service agreements (NSAs)], and not particular to individual qualifying NSAs.”<sup>2</sup> Specifically, such proceedings are used to establish eligibility criteria specifying the ways in which qualifying NSAs will be permitted to vary from existing offerings, to review a proposed financial model for qualifying NSAs that accounts for the financial impact of any such variations, and to establish minimum rates for qualifying NSAs. Order No. 7353 at 4.

*Streamlined option rulemaking.* In accordance with 39 CFR 3041.205(c), the Postal Service submitted proposed *Mail Classification Schedule* (MCS) changes, a supporting financial model, and the minimum rates for GEPS—NPR

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<sup>1</sup> Petition of the United States Postal Service for the Initiation of a Streamlined-Option Rulemaking Concerning a Request to Add Global Expedited Package Services - Non-Published Rates 18 (GEPS - NPR 18) to the Competitive Products List, Including a Proposal for a GEPS - NPR 18 Model Contract Template and an Application for Non-Public Treatment of Materials Filed Under Seal, May 11, 2026 (Petition). The Postal Service also concurrently filed Library Reference USPS-RM2026-5-NP1. Notice of the United States Postal Service of Filing USPS-RM2026-5-NP1, May 11, 2026.

<sup>2</sup> Docket No. RM2023-5, Final Order Amending Rules Regarding Competitive Negotiated Service Agreements, August 9, 2024, at 4 (Order No. 7353).

18. Petition at 1, 3-4. The Postal Service states that GEPS—NPR 18 offers discounts for Priority Mail Express International (PMEI), Priority Mail International (PMI), and First-Class Package International Service (FCPIS). *Id.* at 3. The Postal Service asserts that the financial model for GEPS—NPR 18 includes minimum rates that demonstrate compliance with 39 U.S.C. 3633, 39 CFR 3035.105, 3041.205(c)(1), and 3041.205(d). *Id.*

*NPR NSAs.* Requests to add conforming NPR NSA products to the Competitive product list are reviewed in public proceedings. See Order No. 7353 at 5. If an NPR NSA product is approved, one or more included contracts using an approved contract template may be subsequently added to the product without requiring further approval from the Commission. See 39 CFR 3041.320(h).

The Postal Service states that the GEPS—NPR 18 contract template is “very similar” to the GEPS—NPR 17 contract template that the Commission reviewed in Order Nos. 8864 and 8923.<sup>3</sup> However, the Postal Service specifically identifies the following differences: (1) the addition of paragraphs (c) and (d) in Article 10, “which include additional obligations of the Mailer in relation to postage payment through an Enterprise Payment Account under Option B,” (2) the addition of a few words in Article 35 “concerning the period of time for certain document retention,” (3) “the addition of terms specific to postage payment through an Enterprise Payment Account under Option B” in Article 37 concerning fraud, and (4) the deletion of one word before “Agreement – Tables” in the footer

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<sup>3</sup> *Id.* at 7 (citing Docket Nos. RM2025-8 and K2025-1321, Order Authorizing Streamlined Review for Global Expedited Package Services (GEPS)—Non-Published Rates 17 (GEPS—NPR 17), Adding GEPS—NPR 17 to the Competitive Product List, and Providing Further Guidance, May 29, 2025 (Order No. 8864); Docket Nos. RM2025-8 and K2025-1321, Order Conditionally Granting Motion for Waiver and Approving Amended Contract Template for Global Expedited Package Services (GEPS)—Non-Published Rates 17, June 20, 2025 (Order No. 8923)).

of Tables 1-3 in the GEPS—NPR 18 contract template. Petition at 7-8. The Postal Service states that it discusses how the changes to Articles 10 and 37 comply with 39 CFR 3041.320(f) in Attachment 3. *Id.* at 8. The Postal Service also states that “[t]he major differences between GEPS - NPR 18 and GEPS - NPR 17 are in the Management Analysis, the financial model, and the rates.” *Id.*

*Supporting materials.* The Postal Service filed the following materials in support of its Petition: (1) a proposed financial model that includes minimum rates for GEPS—NPR 18; (2) Attachment 1, an application for non-public treatment of materials filed under seal; (3) Attachment 2A, Governors’ Decision No. 19-1; (4) Attachment 2B, proposed revisions to MCS section 2510.8 Global Expedited Package Services (GEPS)—Non-Published Rates in legislative format; (5) Attachment 2C, the Management Analysis for GEPS—NPR 18, which provides a narrative explanation of how, in the Postal Service’s view, the proposed financial model complies with statutory and regulatory requirements; (6) Attachment 2D, a sworn statement of a Postal Service executive required by 39 CFR 3041.320(e)(9); (7) Attachment 3, which explains why, in the Postal Service’s view, the Petition is in accordance with 39 CFR 3041.205 and 3041.320; and (8) Attachment 4, the GEPS—NPR 18 contract template. *Id.* at 3-6; see *id.* Attachments 1-4.

### **III. Notice and Comment**

The Commission establishes Docket Nos. RM2026-5 and K2026-232 for consideration of matters raised by the Petition. Interested persons may submit comments. Comments are due no later than May 19, 2026. More information on the proceedings may be accessed via the Commission’s website at <https://www.prc.gov>.

Pursuant to 39 U.S.C. 505, Samuel Robinson is designated as an officer of the Commission (Public Representative) to represent the interests of the general public in these proceedings. The Public Representative does not represent any individual person, entity or particular point of view, and, when Commission attorneys are appointed, no attorney-client relationship is established.

#### **IV. Ordering Paragraphs**

*It is ordered:*

1. The Commission establishes Docket Nos. RM2026-5 and K2026-232 for consideration of the matters raised by the Petition of the United States Postal Service for the Initiation of a Streamlined-Option Rulemaking Concerning a Request to Add Global Expedited Package Services—Non-Published Rates 18 (GEPS—NPR 18) to the Competitive Products List, Including a Proposal for a GEPS—NPR 18 Model Contract Template and an Application for Non-Public Treatment of Materials Filed Under Seal, filed May 11, 2026.

2. Comments by interested persons are due no later than May 19, 2026.

3. Pursuant to 39 U.S.C. 505, the Commission appoints Samuel Robinson to serve as an officer of the Commission (Public Representative) to represent the interests of the general public in these dockets.

4. This order, or abstract thereof, shall be published in the **Federal Register**.

By the Commission.

*Ashley Demchak,*

**Alternate Federal Register Liaison.**