



## DEPARTMENT OF HOMELAND SECURITY

### U.S. Customs and Border Protection

#### Addition of Preclearance Facility at Billy Bishop Toronto City Airport

**AGENCY:** U.S. Customs and Border Protection, DHS.

**ACTION:** General Notice.

**SUMMARY:** This document announces that U.S. Customs and Border Protection (CBP) has opened an additional preclearance facility in Toronto, Ontario, Canada, at the Billy Bishop Toronto City Airport. Preclearance operations allow CBP to inspect and admit travelers and their goods to the United States prior to boarding in a foreign location, creating opportunities for increased security and efficiency. Preclearance enables travelers and their baggage to complete immigration, customs, and agriculture inspections by CBP officers and specialists in a foreign location before boarding a direct flight to the United States, generally eliminating the need for additional CBP (or other U.S. agency) processing or security screening upon arrival.

**DATES:** The Billy Bishop Toronto City Airport preclearance operations began on March 10, 2026.

**FOR FURTHER INFORMATION CONTACT:** Joshua Serian, Office of Field Operations, U.S. Customs and Border Protection, 202-713-8649 or [Joshua.Serian@cbp.dhs.gov](mailto:Joshua.Serian@cbp.dhs.gov).

**SUPPLEMENTARY INFORMATION:**

#### BACKGROUND

##### A. Preclearance Operations

CBP preclearance operations have been in existence since 1952.<sup>1</sup> Preclearance facilities are established through the cooperative efforts of CBP, foreign government representatives, and local facility authorities, through signed bilateral treaties known as preclearance agreements.

Each facility is staffed with CBP officers responsible for conducting inspections and examinations in connection with preclearing passengers, crew, and their goods bound for the United States. Generally, travelers who are inspected at a preclearance facility are permitted to arrive at a U.S. domestic facility and exit the U.S. domestic terminal upon arrival, or connect directly to a U.S. domestic flight, without further CBP processing.

Preclearance facilities primarily serve to identify known and unknown threats to U.S. national security before arrival into the United States, thereby relieving congestion at federal inspection facilities in the United States, and enhance security in the air environment through the screening and inspection of travelers prior to their arrival in the United States. *See* 19 CFR 162.8. In Fiscal Year (FY) 2025, over 22 million aircraft travelers were processed at preclearance facilities. This figure represents more than 15 percent of all commercial aircraft travelers cleared by CBP in FY 2025. For FY 2026, CBP projects that an estimated 300,000-350,000 travelers will be processed at the preclearance facility at Billy Bishop Toronto City Airport, and in 10 years, CBP projects that 1 million travelers will be processed at that facility annually.<sup>2</sup>

## **B. Toronto, Canada, Preclearance Operations**

Preclearance operations have been ongoing in Toronto, Ontario, at Toronto Pearson International Airport since 1952.<sup>3</sup> Toronto, Ontario, is listed by city and

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<sup>1</sup> *See* <https://transportgeography.org/contents/chapter6/airport-terminals/pre-clearance-airports-united-states/> (last visited February 10, 2026).

<sup>2</sup> Information in this paragraph regarding preclearance facility processing numbers was provided by CBP subject matter experts on November 5, 2025.

<sup>3</sup> *See* <https://www.canada.ca/en/news/archive/2015/03/canada-united-states-sign-historic-preclearance-agreement.html> (last visited February 10, 2026). *See also* 8 FR 8099 (1943) and T.D. 77-241 (42 FR 54936, Oct. 121977).

province as a preclearance office in the CBP regulations in 19 CFR 101.5. Because the city and province are already listed in the regulations, the designation of Billy Bishop Toronto City Airport is being announced here by a notice in the *Federal Register*.

CBP and the Toronto Port Authority signed a Memorandum of Understanding on November 21, 2024, implementing certain aspects of the 2015 Agreement on Land, Rail, Marine, and Air Transport Preclearance between the Government of the United States of America and the Government of Canada to establish another preclearance facility in Toronto, Ontario, in Canada, at Billy Bishop Toronto City Airport. Preclearance operations at Billy Bishop Toronto City Airport are a second preclearance facility in the Toronto, Ontario, preclearance office. Operations at this new facility began on March 10, 2026. CBP will also list this new location on its website.<sup>4</sup> The Billy Bishop Toronto City Airport preclearance facility is open for use by commercial flights. For a list of preclearance offices, please see 19 CFR 101.5.

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<sup>4</sup> A complete list of preclearance locations is available at: <https://www.cbp.gov/travel/preclearance> (last visited on January 5, 2026).

## **SIGNING AUTHORITY**

The authority of the Secretary of the Treasury with respect to CBP regulations that are not related to customs revenue was transferred to the Secretary of Homeland Security pursuant to section 403(1) of the Homeland Security Act of 2002. This document is being issued in accordance with DHS Delegation Order 7010.3, Revision 03.2, which delegates to the Commissioner of CBP the authority to publish notices relating to the administration of the activities of CBP.

Rodney S. Scott, the Commissioner, having reviewed and approved this document, has delegated the authority to electronically sign this document to the Director of the Regulations and Disclosure Law Division of CBP, for purposes of publication in the *Federal Register*.

Robert F. Altneu,  
Director, Regulations & Disclosure Law Division,  
Regulations & Rulings, Office of Trade,  
U.S. Customs and Border Protection.

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