



DEPARTMENT OF COMMERCE

International Trade Administration

[A-570-088]

Certain Steel Racks and Parts Thereof from the People's Republic of China: Preliminary Results and Partial Rescission of the Antidumping Duty Administrative Review; 2023-2024

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The U.S. Department of Commerce (Commerce) preliminarily determines that the companies under review either sold certain steel racks and parts thereof (steel racks) from the People's Republic of China (China) in the United States at prices below normal value (NV) during the period of review (POR) September 1, 2023, through August 31, 2024, or do not qualify for a separate rate. Further, Commerce is rescinding this review with respect to four companies and preliminarily rescinding this review with respect to one company. Commerce invites interested parties to comment on the preliminary results of this review.

DATES: Applicable [Insert date of publication in the *Federal Register*].

FOR FURTHER INFORMATION CONTACT: Luke Caruso, AD/CVD Operations, Office IV, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue, NW, Washington, DC 20230; telephone: (202) 482-2081.

SUPPLEMENTARY INFORMATION:

Background

On September 3, 2024, Commerce published in the *Federal Register* a notice of opportunity to request an administrative review of the antidumping duty order on steel racks

from China.¹ After receiving review requests, on October 17, 2024, Commerce initiated this review with respect to twelve companies.²

On December 9, 2024, Commerce tolled certain deadlines in this administrative review by 90 days.³ On August 26, 2025, Commerce extended the deadline for issuing the preliminary results of this review by 113 days until December 22, 2025.⁴ Due to the lapse in appropriations and Federal Government shutdown, on November 14, 2025, Commerce tolled all deadlines in administrative proceedings by 47 days.⁵ Additionally, due to a backlog of documents that were electronically filed via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS) during the Federal Government shutdown, on November 24, 2025, Commerce tolled all deadlines in administrative proceedings by an additional 21 days.⁶ As a result, the deadline for issuing the preliminary results of this review is March 2, 2026.

For a complete description of the events that followed the initiation of this review, *see* the Preliminary Decision Memorandum.⁷ A list of topics discussed in the Preliminary Decision Memorandum is included in Appendix I. The Preliminary Decision Memorandum is a public document and is on file electronically via ACCESS. ACCESS is available to registered users at <https://access.trade.gov>. In addition, a complete version of the Preliminary Decision Memorandum can be accessed directly at

¹ *See Antidumping or Countervailing Duty Order, Finding, or Suspended Investigation; Opportunity to Request Administrative Review and Join Annual Inquiry Service List*, 89 FR 71254 (September 3, 2024); *see also Certain Steel Racks and Parts Thereof from the People's Republic of China: Amended Final Affirmative Antidumping Duty Determination and Antidumping Duty Order; and Countervailing Duty Order*, 84 FR 48584 (September 16, 2019) (Order).

² *See Initiation of Antidumping and Countervailing Duty Administrative Reviews*, 89 FR 83644 (October 17, 2024) (Initiation Notice).

³ *See* Memorandum, "Tolling of Deadlines for Antidumping and Countervailing Duty Proceedings," dated December 9, 2024.

⁴ *See* Memorandum, "Extension of Deadline for Preliminary Results of Antidumping Duty Administrative Review," dated August 26, 2025.

⁵ *See* Memorandum, "Deadlines Affected by the Shutdown of the Federal Government," dated November 14, 2025.

⁶ *See* Memorandum, "Tolling of all Case Deadlines," dated November 24, 2025.

⁷ *See* Memorandum, "Decision Memorandum for the Preliminary Results of the Antidumping Duty Administrative Review of Certain Steel Racks and Parts Thereof from the People's Republic of China; 2023-2024," dated concurrently with, and hereby adopted by, this notice (Preliminary Decision Memorandum).

<https://access.trade.gov/public/FRNoticesListLayout.aspx>.

Scope of the Order

The merchandise covered by the *Order* is steel racks from China. A full description of the scope of the *Order* is in the Preliminary Decision Memorandum.

Partial Rescission of the Administrative Review

Pursuant to 19 CFR 351.213(d)(1), Commerce will rescind an administrative review, in whole or in part, if all parties who requested a review withdraw their requests within 90 days of the date of publication of the notice of initiation of the requested review in the *Federal Register*. All parties that requested a review of Xiamen Luckyroc Industry Co., Ltd. (Xiamen Luckyroc); and Nanjing Dongsheng Shelf Manufacturing Co., Ltd. (Dongsheng) timely withdrew their review requests.⁸ Therefore, consistent with 19 CFR 351.213(d)(1), Commerce is rescinding this review with respect to Xiamen Luckyroc and Dongsheng.

Further, pursuant to 19 CFR 351.213(d)(3), Commerce may rescind an administrative review with respect to a particular exporter or producer, if it concludes that, during the period covered by the review, there were no suspended entries, exports, or sales of subject merchandise, as the case may be. Hebei Minmetals Co., Ltd. (Hebei) and Ningbo Xinguang Rack Co., Ltd. (Ningbo Xinguang Rack) reported no shipments of subject merchandise during the POR and Commerce found no evidence of suspended POR entries of their subject merchandise. Commerce notified all interested parties of its intent to rescind the instant review with respect to Hebei and Ningbo Xinguang Rack because there were no reviewable, suspended entries of subject merchandise from these companies during the POR.⁹ Commerce invited interested parties to comment on Commerce's intention to rescind the review with respect to these companies.¹⁰ No parties commented on this matter. Therefore, consistent with 19 CFR 351.213(d)(3), Commerce is

⁸ See Xiamen Luckyroc's Letter, "Withdraw of Request for Administrative Review," dated December 10, 2024; see also United Material Handling, Inc.'s Letter, "Withdrawal of Request for Administrative Review," dated January 6, 2025.

⁹ See Memorandum, "Notice of Intent to Rescind Review, In Part," dated February 4, 2026; see also Memorandum, "Release of U.S. Customs and Border Protection Entry Data," dated October 28, 2024 (CBP Data Release).

¹⁰ *Id.*

rescinding this review with respect to Hebei and Ningbo Xinguang Rack. The companies rescinded from this review with these preliminary results are listed in Appendix II.

Preliminary Partial Rescission of the Administrative Review

Pursuant to 19 CFR 351.213(d)(3), it is Commerce's practice to generally rescind an administrative review of an antidumping duty order with respect to a company for which Commerce concludes there were no suspended entries of subject merchandise during the POR.¹¹ Normally, upon completion of an administrative review, the suspended entries are liquidated at the antidumping duty assessment rate for the review period.¹² Therefore, for an administrative review to be conducted, there must be a reviewable, suspended entry that Commerce can instruct U.S. Customs and Border Protection (CBP) to liquidate at the calculated antidumping duty assessment rate for the review period.¹³

Although Nanjing Kingmore Logistics Equipment Manufacturing Co., Ltd. (Nanjing Kingmore) claimed that it exported subject merchandise during the POR,¹⁴ there is no record evidence of a suspended POR entry of subject merchandise from Nanjing Kingmore.¹⁵ In the absence of any suspended entries of subject merchandise from Nanjing Kingmore, we are preliminarily rescinding this administrative review with respect to Nanjing Kingmore in

¹¹ See, e.g., *Certain Carbon and Alloy Steel Cut-to Length Plate from the Federal Republic of Germany: Rescission of Antidumping Administrative Review; 2020-2021*, 88 FR 4154 (January 24, 2023).

¹² See 19 CFR 351.212(b)(1).

¹³ See, e.g., *Shanghai Sunbeauty Trading Co. v. United States*, 380 F.Supp.3d 1328, 1337 (CIT 2019), at 12 (referring to section 751(a) of the Act, the U.S. Court of International Trade held that “while the statute does not explicitly require that an entry be suspended as a prerequisite for establishing entitlement to a review, it does explicitly state the determined rate will be used as the liquidation rate for the reviewed entries. This result can only obtain if the liquidation of entries has been suspended”; see also *Certain Frozen Fish Fillets from the Socialist Republic of Vietnam: Final Results of Antidumping Duty Administrative Review and Final Determination of No Shipments; 2018-2019*, 86 FR 36102 (July 8, 2021), and accompanying Issues and Decision Memorandum at Comment 4; and *Solid Fertilizer Grade Ammonium Nitrate from the Russian Federation: Notice of Rescission of Antidumping Duty Administrative Review*, 77 FR 65532 (October 29, 2012) (noting that “for an administrative review to be conducted, there must be a reviewable, suspended entry to be liquidated at the newly calculated assessment rate”).

¹⁴ See Nanjing Kingmore Logistics Equipment Manufacturing Co., Ltd.'s (Kingmore) Letters, “Separate Rate Certification,” dated November 18, 2024, and “Nanjing Kingmore’s Separate Rate Certification Supplemental Questionnaire Response” dated February 13, 2026.

¹⁵ See Memoranda, “Release of U.S. Customs and Border Protection Entry Data,” dated October 28, 2024, and “Re-Release of U.S. Customs and Border Protection Entry Data,” dated December 6, 2024.

accordance with 19 CFR 351.213(d)(3).

Methodology

Commerce is conducting this review in accordance with section 751(a)(1)(B) of the Act. Commerce calculated constructed export price in accordance with section 772 of the Act. Further, because China is a non-market economy (NME) country within the meaning of section 771(18) of the Act, Commerce calculated NV in accordance with section 773(c) of the Act. For a full description of the methodology underlying the preliminary results of review, *see* the Preliminary Decision Memorandum.

Separate Rates

In all proceedings involving an NME country, Commerce maintains a rebuttable presumption that all companies are subject to government control and, thus, should be assessed a single weighted-average dumping margin with the exception of companies that can affirmatively demonstrate an absence of government control, both in law (*de jure*) and in fact (*de facto*), with respect to their exports (*i.e.*, can affirmatively demonstrate that they are eligible for a separate rate).¹⁶ Commerce has preliminarily determined that information on the record by Jiangsu JISE Intelligent Storage Equipment Co., Ltd. (Jiangsu JISE) and the mandatory respondent, which is a single entity comprising Jiangsu Nova Intelligent Logistics Equipment Co., Ltd., Nanjing Jinshidai Storage Equipment Co., Ltd., and Hebei Nova Intelligent Logistics Equipment Co., Ltd. (collectively Nova),¹⁷ demonstrates that these companies are eligible for a separate rate.¹⁸

However, Nanjing Urgo Logistics Equipment Co (Urgo) has not demonstrated its eligibility for a separate rate because it did not file a separate rate application or separate rate

¹⁶ See *Notice of Final Determination of Sales at Less Than Fair Value, and Affirmative Critical Circumstances, In Part: Certain Lined Paper Products from the People's Republic of China*, 71 FR 53079, 53082 (September 8, 2006); see also *Final Determination of Sales at Less Than Fair Value and Final Partial Affirmative Determination of Critical Circumstances: Diamond Sawblades and Parts Thereof from the People's Republic of China*, 71 FR 29303, 29307 (May 22, 2006).

¹⁷ See *Certain Steel Racks and Parts Thereof from the People's Republic of China: Preliminary Results and Partial Rescission of the Antidumping Duty Administrative Review; 2022-2023*, 89 FR 82213 (October 10, 2024), unchanged in *Certain Steel Racks and Parts Thereof from the People's Republic of China: Final Results of Antidumping Duty Administrative Review; 2022-2023*, 90 FR 30629 (July 10, 2025).

¹⁸ See Preliminary Decision Memorandum.

certification. Therefore, Commerce has preliminarily determined that Urgo is ineligible for a separate rate and is, thus, part of the China-wide entity and subject to the China-wide entity rate (*i.e.*, 144.50 percent).

The China-Wide Entity

Commerce's policy regarding conditional review of the China-wide entity applies to this administrative review.¹⁹ Under this policy, the China-wide entity will not be under review unless a party specifically requests, or Commerce self-initiates, a review of the entity. Because no party requested a review of the China-wide entity,²⁰ the entity is not under review, and the entity's rate (*i.e.*, 144.50 percent)²¹ is not subject to change.

Separate Rate For Non-Individually Examined Companies

The statute and Commerce's regulations do not address what estimated weighted-average dumping margin to apply to respondents not selected for individual examination when Commerce limits its examination in an administrative review pursuant to section 777A(c)(2) of the Act. Generally, Commerce looks to section 735(c)(5) of the Act, which provides instructions for calculating the all-others rate in an investigation, for guidance regarding establishing an estimated weighted-average dumping margin for respondents that are not individually examined in an administrative review.

Section 735(c)(5)(A) of the Act provides that Commerce will base the all-others rate in an investigation on the weighted average of the estimated weighted-average dumping margins calculated for the individually examined respondents, excluding dumping margins that are zero, *de minimis*, or based entirely on facts available. Where the weighted-average dumping margins for each of the individually examined respondents is zero, *de minimis*, or based entirely on facts

¹⁹ See *Antidumping Proceedings: Announcement of Change in Department Practice for Respondent Selection in Antidumping Duty Proceedings and Conditional Review of the Nonmarket Economy Entity in NME Antidumping Duty Proceedings*, 78 FR 65963 (November 4, 2013).

²⁰ The China-wide entity includes Guangdong Xinmiao Storage Equipment Co., Ltd., Jiangsu Kingmore Storage Equipment Manufacturing Co., Ltd., Jiangsu Starshine Industry Equipment Co., Ltd., and Nanjing Peter Logistics Equipment Co., Ltd. The record shows no suspended POR entries for these companies which did not have a separate rate during the POR; thus, they remain part of the China-wide entity.

²¹ See *Order*, 84 FR at 48585.

available, section 735(c)(5)(B) of the Act provides that Commerce may use “any reasonable method” to establish the estimated all-others rate.

The sole mandatory respondent’s (Nova) preliminary estimated weighted-average dumping margin is not zero, *de minimis*, or based entirely on facts available. Therefore, we have preliminarily assigned Jiangsu JISE, the only non-individually examined company eligible for a separate rate, the estimated weighted-average dumping margin calculated for Nova, consistent with section 735(c)(5)(B) of the Act.

Preliminary Results of Review

Commerce preliminarily determines that the following estimated weighted-average dumping margins exist for the period September 1, 2023, through August 31, 2024:

Exporter	Weighted-Average Dumping Margin (percent)
Jiangsu Nova Intelligent Logistics Equipment Co., Ltd./Nanjing Jinshidai Storage Equipment Co., Ltd./Hebei Nova Intelligent Logistics Equipment Co., Ltd.	73.60
Review-Specific Rate Applicable to the Following Non-Examined Company	
Jiangsu JISE Intelligent Storage Equipment Co., Ltd.	73.60

Disclosure

Commerce intends to disclose the calculations that it performed in these preliminary results of review to parties to the proceeding within five days of any public announcement of these preliminary results or, if there is no public announcement, within five days of the date of publication of this notice in the *Federal Register* in accordance with 19 CFR 351.224(b).

Public Comment

Pursuant to 19 CFR 351.309(c), interested parties may submit case briefs to Commerce no later than 21 days after the date of publication of this notice.²² Rebuttal briefs, limited to issues raised in the case briefs, may be filed no later than seven days after the date for filing case

²² See 19 CFR 351.309(c)(1)(ii).

briefs.²³ Interested parties who submit case briefs or rebuttal briefs in this proceeding must submit: (1) a table of contents listing each issue addressed; and (2) a table of authorities.²⁴

As provided under 19 CFR 351.309(c)(2)(iii) and (d)(2)(iii), we request that interested parties provide at the beginning of their briefs a public, executive summary for each issue raised in their briefs.²⁵ Further, we request that interested parties limit their executive summary of each issue to no more than 450 words, not including citations. We intend to use the executive summaries as the basis of the comment summaries included in the issues and decision memorandum that we will issue for the final results in this administrative review. We request that interested parties include footnotes for relevant citations in the executive summary of each issue. Note that Commerce has amended certain of its requirements pertaining to the service of documents in 19 CFR 351.303(f).²⁶

Pursuant to 19 CFR 351.310(c), interested parties who wish to request a hearing must submit a written hearing request to the Assistant Secretary for Enforcement and Compliance, filed electronically via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS). Requests should contain: (1) the requesting party's name, address, and telephone number; (2) the number of individuals from the requesting party that will attend the hearing and whether any of those individuals is a foreign national; and (3) a list of the issues the party intends to discuss at the hearing. Issues raised in the hearing by a party will be limited to those raised in the party's case and rebuttal briefs. An electronically filed hearing request must be received successfully in its entirety by Commerce's electronic records system, ACCESS, by 5 p.m. Eastern Time within 30 days after the date of publication of this notice in the *Federal Register*.

²³ See 19 CFR 351.309(d); see also *Administrative Protective Order, Service, and Other Procedures in Antidumping and Countervailing Duty Proceedings*, 88 FR 67069, 67077 (September 29, 2023) (*APO and Service Final Rule*).

²⁴ See 19 CFR 351.309(c)(2) and (d)(2)

²⁵ We use the term "issue" here to describe an argument that Commerce would normally address in a comment of the Issues and Decision Memorandum.

²⁶ See *APO and Service Final Rule*.

Assessment Rates

In accordance with section 751(a)(2)(C) of the Act, the assessment of antidumping duties on entries of merchandise covered by the review shall be based on the final results of this review. Therefore, upon issuance of the final results of review, Commerce will determine, and CBP shall assess, antidumping duties on all appropriate entries of subject merchandise covered by this review.²⁷

For the companies listed in Appendix II, for which Commerce is rescinding this review, Commerce intends to issue assessment instructions to CBP no earlier than 35 days after the date of publication of these preliminary results of review in the *Federal Register*. If a timely summons is filed at the U.S. Court of International Trade, the assessment instructions will direct CBP not to liquidate relevant entries until the time for parties to file a request for a statutory injunction has expired (*i.e.*, within 90 days of publication).

Commerce will calculate importer or customer-specific assessment rates for the individually examined respondent, in accordance with 19 CFR 351.212(b)(1).²⁸ Specifically, Commerce will calculate importer or customer-specific *ad valorem* assessment rates by dividing the total amount of dumping calculated in the final results of this review for all reviewed U.S. sales to the importer/customer by the total entered value of the merchandise sold to the importer/customer.²⁹ Where either the respondent's *ad valorem* estimated weighted-average dumping margin is zero or *de minimis*, or an importer or customer-specific *ad valorem* assessment rate is zero or *de minimis*,³⁰ Commerce will instruct CBP to liquidate the appropriate entries without regard to antidumping duties.

Pursuant to a refinement to Commerce's assessment practice, where sales of subject merchandise exported by an individually examined respondent were not reported in the U.S.

²⁷ See 19 CFR 351.212(b)(1).

²⁸ We applied the assessment rate calculation methodology adopted in *Antidumping Proceedings: Calculation of the Weighted-Average Dumping Margin and Assessment Rate in Certain Antidumping Proceedings: Final Modification*, 77 FR 8101 (February 14, 2012).

²⁹ See 19 CFR 351.212(b)(1).

³⁰ See 19 CFR 351.106(c)(2).

sales data submitted by the respondent, but the merchandise was entered into the United States during the POR, Commerce will instruct CBP to liquidate any entries of such merchandise at the antidumping duty assessment rate for the China-wide entity.³¹

Commerce will instruct CBP to liquidate entries of subject merchandise exported by companies that are not eligible for a separate rate and which are therefore considered to be part of the China-wide entity, at the weighted-average dumping margin for the China-wide entity, *i.e.*, 144.50 percent.³²

Commerce will instruct CBP to liquidate entries of subject merchandise exported by the companies for which it rescinded the review at the cash deposit rate required at the time of entry.

Cash Deposit Requirements

The following cash deposit requirements will be in effect for all shipments of subject merchandise entered, or withdrawn from warehouse, for consumption on, or after, the date of publication of the notice of the final results of this administrative review in the *Federal Register*, as provided for by section 751(a)(2)(C) of the Act: (1) for an exporter granted a separate rate in the final results of this review, the cash deposit rate will be equal to the weighted-average dumping margin established in the final results of this review for the exporter (except, if the rate is *de minimis*, then a cash deposit rate of zero will be required); (2) for a previously investigated or reviewed exporter of subject merchandise not under review that has a separate rate, the cash deposit rate will continue to be the exporter's existing cash deposit rate; (3) for all China exporters of subject merchandise that do not have a separate rate, the cash deposit rate will be equal to the weighted-average dumping margin assigned to the China-wide entity, which is 144.50 percent; and (4) for a non-China exporter of subject merchandise that does not have a separate rate, the cash deposit rate will be equal to the estimated weighted-average dumping margin applicable to the China exporter(s) that supplied that non-China exporter.

³¹ See *Non-Market Economy Antidumping Proceedings: Assessment of Antidumping Duties*, 76 FR 65694 (October 24, 2011), for a full discussion of this practice.

³² See *Order*, 84 FR at 48586.

These cash deposit requirements, when imposed, shall remain in effect until further notice.

Final Results of Review

Unless otherwise extended, Commerce intends to issue the final results of this administrative review, which will include the results of its analysis of issues raised in case and rebuttal briefs, within 120 days of publication of these preliminary results of review in the *Federal Register*, pursuant to section 751(a)(3)(A) of the Act.

Notification to Importers

This notice also serves as a preliminary reminder to importers of their responsibility under 19 CFR 351.402(f) to file a certificate regarding the reimbursement of antidumping and/or countervailing duties prior to liquidation of the relevant entries during the POR. Failure to comply with this requirement could result in Commerce's presumption that reimbursement of antidumping and/or countervailing duties occurred and the subsequent assessment of double antidumping duties, and/or an increase in the amount of antidumping duties by the amount of the countervailing duties.

Notification to Interested Parties

We are issuing and publishing these preliminary results of review in accordance with sections 751(a)(1) and 777(i)(1) of the Act, and 19 CFR 351.213(h)(2) and 351.221(b)(4).

Dated: March 2, 2026.

Christopher Abbott,
Deputy Assistant Secretary
for Policy and Negotiations,
performing the non-exclusive functions and duties
of the Assistant Secretary for Enforcement and Compliance.

Appendix I

List of Topics in the Preliminary Decision Memorandum

- I. Summary
- II. Background
- III. Scope of the *Order*
- IV. Discussion of Methodology
- V. Adjustment Under Section 777(A)(f) of the Act
- VI. Adjustment for Countervailable Export Subsidies
- VII. Currency Conversion
- VIII. Recommendation

Appendix II

Companies Rescinded from Review

1. Xiamen Luckyroc Industry Co., Ltd.
2. Nanjing Dongsheng Shelf Manufacturing Co., Ltd.
3. Hebei Minmetals Co., Ltd.
4. Ningbo Xinguang Rack Co., Ltd.

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