



DEPARTMENT OF DEFENSE

Office of the Secretary

[Transmittal No. 25-0C]

Arms Sales Notification

AGENCY: Defense Security Cooperation Agency, Department of Defense (DoD).

ACTION: Arms sales notice.

SUMMARY: The DoD is publishing the unclassified text of an arms sales notification.

FOR FURTHER INFORMATION CONTACT: Urooj Zahra at (703) 695-6233,

urooj.zahra.civ@mail.mil, or dscn.ncr.rsrcmgmt.list.cns-mbx@mail.mil.

SUPPLEMENTARY INFORMATION: This 36(b) arms sales notification is published to fulfill the requirements of section 155 of Public Law 104-164 dated July 21, 1996. The following is a copy of a letter to the Speaker of the House of Representatives with attached Transmittal 25-0C.

Dated: January 29, 2026.

Stephanie J. Bost,

Alternate OSD Federal Register Liaison Officer,

Department of Defense.



DEFENSE SECURITY COOPERATION AGENCY
2800 Defense Pentagon
Washington, DC 20301-2800

February 28, 2025

The Honorable Mike Johnson
Speaker of the House
U.S. House of Representatives
H-209, The Capitol
Washington, DC 20515

Dear Mr. Speaker:

On February 28, 2025, the Secretary of State, pursuant to section 36(b) of the Arms Export Control Act, as amended, determined that an emergency exists which requires the immediate sale of the defense articles and defense services identified in the attached transmittals to the Government of Israel through the Foreign Military Sales process, including any further amendment specific to costs, quantity, or requirements occurring within the duration of circumstances giving rise to this emergency sale.

Please find attached (Tab 1) the Secretary of State Determination and Justification waiving the congressional review requirements under Section 36(b)(1) and 36(b)(5)(C) of the Arms Export Control Act (AECA), as amended for the attached lists of transmittals of proposed Letters of Offer and Acceptance to the Government of Israel. The determination and detailed justification are a part of each transmittal. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

A handwritten signature in black ink, appearing to read "M.F. Miller", is positioned above the printed name.

Michael F. Miller
Director

Enclosures:

1. Secretary of State Determination and Justification Letter
2. Transmittal 24-38
3. Transmittal 25-0C
4. Transmittal 25-26
5. Transmittal 25-34

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DETERMINATION UNDER SECTION 36(b)(1) OF THE ARMS EXPORT
CONTROL ACT

Pursuant to section 36(b)(1) of the Arms Export Control Act, 22 U.S.C. 2776, I hereby determine that an emergency exists which requires the immediate sale through the following foreign military sales cases, including any further amendments specific to the cost, quantity, or requirements of these cases, in the national security interest of the United States:

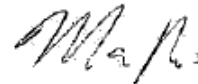
For Israel:

- Bulldozers
- Administrative Price Change to Munitions
- 1,000-lb Warheads and JDAM Kits
- 2,000-lb Warheads

This determination shall be published in the *Federal Register* and, along with the accompanying Memorandum of Justification, shall be transmitted to Congress with the applicable notifications.

2/28/2025

Date



Marco Rubio
Secretary of State

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(U) MEMORANDUM OF JUSTIFICATION
FOR EMERGENCY ARMS TRANSFERS TO ISRAEL UNDER SECTION 36(b)(1) OF
THE ARMS EXPORT CONTROL ACT

(U) On October 7, Hamas launched the worst attack on Israel since the 1973 Yom Kippur War, firing thousands of rockets, striking civilians and locations as far as Tel Aviv and Jerusalem. Hamas gunmen crossed into Israel, entering towns and communities as far as 15 miles from Gaza, slaughtering men, women, and children. More than 230 hostages were taken and dragged back into Gaza, including U.S. citizens. Hamas' act of terrorism has claimed the lives of nearly 1,200 in Israel, including at least 31 U.S. citizens, and wounded thousands more. The attack was the single deadliest day for the Jewish people since the Holocaust, and it was reminiscent of the worst rampages of ISIS. The following day, the Government of Israel formally declared war on Hamas in accordance with its Basic Law.

(U) Israel has the right to defend itself, and the United States strongly supports Israel taking necessary action to defend its country and protect its people from Hamas terrorists, consistent with international law, including the law of war. The Department of State and the Department of Defense are coordinating with Israeli partners to meet their military requirements and ensure Israel has what it needs to continue to defend itself, its people, and U.S. citizens living, working, and traveling in Israel.

(U) The United States' commitment to Israel's security is ironclad, which is reflected in decades of close political-military dialogues and high-level defense policy exchanges. The historic ten-year U.S.-Israel Memorandum of Understanding to provide Israel with \$38 billion in security assistance is a bulwark against regional threats. Should hostilities resume, Israel will need urgent and substantial support to respond to the immediate threat raised by Hamas' failure to uphold the terms of the ceasefire. Forced to respond to a resurgent Hamas, Israel must replenish stocks of key defense articles to fight and destroy Hamas, maintain its Qualitative Military Edge in the region, and continue to deter broader-scale regional conflict.

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(U) It is essential to the United States' national security interest to swiftly provide Israel with the military equipment and arms required to defend itself and reinforce deterrence against other significant regional threats. These threats are very likely to increase should hostilities resume. Israel has communicated an urgent requirement for air-to-ground munitions and D9 bulldozers. The urgency of Israel's requirement has been validated by the Department of Defense in consultation with the Department of State. Should hostilities resume, we anticipate Israel will recommence its military operations in Gaza in the near-term. In order to effectively do so and ensure it is prepared for any other attacks, it has an urgent and ongoing need for these defense articles. The immediacy of the challenge at hand requires overcoming the statutory 15-day Congressional Notification timeline to expedite transfers to Israel.

(U) Further, over the 15 months between Hamas' October 7 attack and implementation of the ceasefire, Israel has faced attacks from Hizballah in Lebanon, the Houthis in Yemen, Iranian Aligned Militia Groups in Iraq and Syria, and two direct ballistic attacks from Iran. With the resumption of hostilities, such threats will likely increase and Israel remains at urgent risk of extremists in Lebanon, Iraq, Syria, and Yemen exploiting the resumption of hostilities.

(U) For the reasons cited above, an emergency exists requiring immediate provision of these defense articles to Israel in the national security interest of the United States. These transfers, through Foreign Military Sales, will provide Israel as soon as possible with defense articles that are necessary to allow it to defend itself in its war with Hamas as well as sending a strong, unwavering message that the United States will stand by and support Israel as it continues its fight against Hamas and other regional threats. The Secretary of State, therefore, has certified an emergency exists under sections 36(b)(1) of the Arms Export Control Act, 22 U.S.C. 2776, thereby waiving the congressional review requirement of that provision.

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Transmittal No. 25-0C

REPORT OF ENHANCEMENT OR UPGRADE OF
SENSITIVITY OF TECHNOLOGY OR
CAPABILITY (SEC. 36(B)(5)(C), AECA)

- (i) Purchaser: Government of Israel
- (ii) Sec. 36(b)(1), AECA Transmittal No.: 12-69
Date: December 14, 2012
Implementing Agency: Air Force

Funding Source: Foreign Military Financing

- (iii) Description: On December 14, 2012, Congress was notified by congressional certification transmittal number 12-69 of the possible sale, under Section 36(b)(1) of the Arms Export Control Act, of 6,900 Joint Direct Attack Munitions (JDAM) tail kits (which include 3,450 JDAM Anti-Jam KMU-556 (GBU-31) for MK-84 warheads; 1,725 KMU-557 (GBU-31) for BLU-109 warheads and 1,725 KMU-572 (GBU-38) for MK-82 warheads); 3,450 MK-84 2000 lb General Purpose Bombs; 1,725 MK-82 500 lb General Purpose Bombs; 1,725 BLU-109 Bombs; 3,450 GBU-39 Small Diameter Bombs; 11,500 FMU-139 Fuses; 11,500 FMU-143 Fuses; and 11,500 FMU-152 Fuses. Also included were spare and repair parts, support equipment, personnel training and training equipment, publications and technical documentation, United States (U.S.) Government and contractor engineering and technical support, and other related elements of program support. The estimated total cost was \$647 million. Major Defense Equipment (MDE) constituted \$466 million of this total.

On November 29, 2017, Congress was notified by congressional certification transmittal number 0S-17 of the supplemented description of JDAM tail kit component KMU-556 (GBU-31) for MK-84 warheads, KMU-557 (GBU-31) for BLU-109 warheads and KMU-572 (GBU-38) for MK-82 warheads as either C/B or E/B variants (MDE items). The supplementation of this information did not result in a change to the estimated MDE cost of \$466 million. The estimated total case value remained at \$647 million.

This transmittal notifies an increase in MDE value by \$624 million and non-MDE value by \$269 million, due to recent cost increases. There are no additional MDE or non-MDE items being reported with this notification. The estimated total case value will increase by \$893 million to \$1.54 billion. MDE will constitute \$1.09 billion of this total.

- (iv) Significance: Recent cost increases have brought about the need to add value to the original notification. The proposed value increase will improve Israel's capability to meet current and future threats.
- (v) Justification: This proposed sale will support the foreign policy goals and national security of the U.S. by improving the security of a strategic regional partner that is a force for political and economic stability in the Middle East.
- (vi) Sensitivity of Technology:

The Sensitivity of Technology Statement contained in the original notification applies to items reported here.

The highest level of classification of defense articles, components, and services included in this potential sale is SECRET.

- (vii) Date Report Delivered to Congress: **February 28, 2025**

