



## **OFFICE OF THE UNITED STATES TRADE REPRESENTATIVE**

**[Docket Number USTR-2025-0012]**

### **Request for Comments and Notice of Public Hearing Concerning the Annual Review of Country Eligibility for Benefits Under the African Growth and Opportunity Act for Calendar Year 2026**

**AGENCY:** Office of the United States Trade Representative.

**ACTION:** Request for comments and notice of public hearing.

**SUMMARY:** The Office of the United States Trade Representative (USTR) is announcing the initiation of the annual review of the eligibility of sub-Saharan African countries to receive the benefits of the African Growth and Opportunity Act (AGOA). The AGOA Implementation Subcommittee of the Trade Policy Staff Committee (AGOA TPSC Subcommittee) is requesting written comments for this review and will conduct a public hearing on this matter. In developing its recommendations on AGOA country eligibility for calendar year 2026, the AGOA TPSC Subcommittee will consider written comments, written testimony, and oral testimony.

**DATES:** June 30, 2025 at 11:59 p.m. EDT: Deadline for submission of pre-hearing written comments, requests to testify, and written testimony, regarding the eligibility of countries to be designated as beneficiary sub-Saharan African countries.

July 18, 2025 at 10:00 a.m. EDT: The AGOA TPSC Subcommittee will convene a public hearing to receive oral testimony related to sub-Saharan African countries' eligibility for AGOA benefits, at USTR's building located at 1724 F Street NW, Washington DC.

Please be sure to bring required identification if you wish to attend or participate in the hearing.

July 31, 2025 at 5:00 p.m. EDT: Deadline for submission of post-hearing written comments, briefs, supplementary materials, and written statements related to the public hearing.

**ADDRESSES:** The AGOA TPSC Subcommittee strongly prefers electronic submissions made through the Federal eRulemaking Portal: <https://www.regulations.gov> (Regulations.gov). Follow the instructions for submitting written comments and testimony and requests to testify in sections III and IV below, using Docket Number USTR-2025-0012. For alternatives to on-line submissions, please contact Jeremy Streatfeild, Director of African Affairs, Office of African Affairs, in advance of the relevant deadline at [Jeremy.E.Streatfeild@ustr.eop.gov](mailto:Jeremy.E.Streatfeild@ustr.eop.gov) or 202.395.8642.

**FOR FURTHER INFORMATION CONTACT:** Jeremy Streatfeild, Director of African Affairs, Office of African Affairs, at [Jeremy.E.Streatfeild@ustr.eop.gov](mailto:Jeremy.E.Streatfeild@ustr.eop.gov) or 202.395.8642.

**SUPPLEMENTARY INFORMATION:**

**I. Background**

AGOA (Title I of the Trade and Development Act of 2000, Pub. L. 106–200) (19 U.S.C. 2466a *et seq.*), as amended, and which currently is set to expire on September 30, 2025, authorizes the President to designate sub-Saharan African countries as beneficiaries eligible for duty-free treatment for certain additional products not included for duty-free treatment under the Generalized System of Preferences (GSP) (Title V of the Trade Act of 1974 (19 U.S.C. 2461 *et seq.*) (1974 Act), as well as for the preferential treatment for certain textile and apparel articles. The President may designate a country as a beneficiary sub-Saharan African country eligible for AGOA benefits if he determines that the country meets the eligibility criteria set forth in section 104 of AGOA (19 U.S.C. 3703) and section 502 of the 1974 Act (19 U.S.C. 2462).

Section 104 of AGOA includes requirements that the country has established or is making continual progress toward establishing, among other things:

- A market-based economy.
- The rule of law.
- Political pluralism.
- The right to due process.
- The elimination of barriers to U.S. trade and investment.
- Economic policies to reduce poverty.
- A system to combat corruption and bribery.
- Protection of internationally recognized worker rights.

In addition, the country may not engage in activities that undermine U.S. national security or foreign policy interests or engage in gross violations of internationally recognized human rights. Section 502 of the 1974 Act provides for country eligibility criteria under GSP. For a complete list of the AGOA eligibility criteria and a list of the GSP criteria, see section 104 of the AGOA and section 502 of the 1974 Act.

Section 506A of the 1974 Act requires the President to monitor and annually review the progress of each sub-Saharan African country in meeting the foregoing eligibility criteria in order to determine if a beneficiary sub-Saharan African country should continue to be eligible, and if a sub-Saharan African country that currently is not a beneficiary, should be designated as a beneficiary. If the President determines that a beneficiary sub-Saharan African country is not making continual progress in meeting the eligibility requirements, the President must terminate the designation of the country as a beneficiary sub-Saharan African country. The President also may withdraw, suspend or limit the application of duty-free treatment with respect to specific articles from a country if the President determines that it would be more effective in promoting compliance with

AGOA eligibility requirements than terminating the designation of the country as a beneficiary sub-Saharan African country.

For 2025, the President designated the following 32 countries as beneficiary sub-Saharan African countries:

1. Angola
2. Benin
3. Botswana
4. Cabo Verde
5. Chad
6. Comoros
7. Democratic Republic of Congo
8. Republic of Congo
9. Cote d'Ivoire
10. Djibouti
11. Eswatini
12. The Gambia
13. Ghana
14. Guinea-Bissau
15. Kenya
16. Lesotho
17. Liberia
18. Madagascar
19. Malawi
20. Mauritania
21. Mauritius
22. Mozambique

23. Namibia
24. Nigeria
25. Rwanda (AGOA apparel benefits suspended effective July 31, 2018)
26. Sao Tome & Principe
27. Senegal
28. Sierra Leone
29. South Africa
30. Tanzania
31. Togo
32. Zambia

The President did not designate the following sub-Saharan African countries as beneficiary sub-Saharan African countries for 2025:

1. Burkina Faso
2. Burundi
3. Cameroon
4. Central African Republic
5. Equatorial Guinea (graduated from GSP)
6. Eritrea
7. Ethiopia
8. Gabon
9. Guinea
10. Mali
11. Niger
12. Seychelles (graduated from GSP)
13. Somalia
14. South Sudan

15. Sudan

16. Uganda

17. Zimbabwe

The AGOA TPSC Subcommittee requests written comments with respect to the annual review of sub-Saharan African countries' eligibility for AGOA benefits. The Secretary of Labor may consider comments related to the child labor and forced labor criteria to prepare the U.S. Department of Labor's report on child labor as required under section 504 of the 1974 Act.

## **II. Hearing Participation**

The AGOA TPSC Subcommittee will convene a public hearing to receive oral testimony related to sub-Saharan African countries' eligibility for AGOA benefits on Friday, July 18, 2025, beginning at 10:00 a.m. EDT at 1724 F Street NW, Washington DC. To ensure participation, you must submit requests to present oral testimony at the hearing and written testimony before midnight on June 30, 2025, via Regulations.gov, using Docket Number USTR-2025-0012. Instructions for submission are in sections III and IV below. Remarks at the hearing will be limited to no more than five minutes to allow for possible questions from the AGOA TPSC Subcommittee. Because the hearing will be public, testimony should not include any business confidential information (BCI).

The AGOA TPSC Subcommittee requests small businesses (generally defined by the Small Business Administration as firms with fewer than 500 employees) or organizations representing small business members that submit comments to self-identify as such, so that AGOA TPSC Subcommittee may be aware of issues of particular interest to small businesses.

## **III. Procedures for Written Submissions**

To be assured of consideration, submit your pre hearing written comments, requests to testify, and written testimony by the June 30, 2025, 11:59 p.m. EDT deadline,

and submit post hearing written comments by the July 31, 2025, 5:00 p.m. EDT deadline. All submission must be in English. The AGOA TPSC Subcommittee strongly encourages submissions via Regulations.gov, using Docket Number USTR-2025-0012.

To make a submission via Regulations.gov, enter Docket Number USTR-2025-0012 in the 'search for' field on the home page and click 'search.' The site will provide a search results page listing all documents associated with this docket. Find a reference to this notice by selecting 'notice' under 'document type' in the 'refine documents results' section on the left side of the screen and click the 'comment' link.

Regulations.gov allows users to make submissions by filling in a 'type comment' field or by attaching a document using the 'upload file' field. The AGOA TPSC Subcommittee prefers that you provide submissions in an attached document and note 'see attached' in the comment field on the online submission form. The AGOA TPSC Subcommittee prefers submissions in Microsoft Word (.docx) or Adobe Acrobat (.pdf). If you use an application other than those two, please indicate the name of the application in the 'type comment' field.

At the beginning of your submission or on the first page (if an attachment), include the following text: (1) 2026 AGOA Eligibility Review; (2) the relevant country or countries; and (3) whether the submission is a comment, request to testify, or written testimony. Submissions should not exceed 30 single-spaced, standard letter-size pages in 12-point type, including attachments. Please do not attach separate cover letters to electronic submissions; rather, include any information that might appear in a cover letter in the submission itself. Similarly, to the extent possible, please include any exhibits, annexes or other attachments in the same file as the submission itself, not as separate files. You will receive a tracking number upon completion of the submission procedure at Regulations.gov. The tracking number is confirmation that Regulations.gov

received your submission. Keep the confirmation for your records. USTR is not able to provide technical assistance for Regulations.gov.

For further information on using Regulations.gov, please consult the resources provided on the website by clicking on ‘How to Use Regulations.gov’ on the bottom of the home page. The AGOA TPSC Subcommittee may not consider submissions that you do not make in accordance with these instructions.

If you are unable to provide submissions as requested, please contact Jeremy Streatfeild, Director of African Affairs, Office of African Affairs, in advance of the deadline at [jeremy.e.streatfeild@ustr.eop.gov](mailto:jeremy.e.streatfeild@ustr.eop.gov) or 202.395.8642, to arrange for an alternative method of transmission. USTR will not accept hand-delivered submissions. General information concerning USTR is available at [www.ustr.gov](http://www.ustr.gov).

#### **IV. Business Confidential Information (BCI) Submissions**

If you ask the AGOA TPSC Subcommittee to treat information you submit as BCI, you must certify that the information is business confidential and you would not customarily release it to the public. For any comments submitted electronically that contain BCI, the file name of the business confidential version should begin with the characters ‘BCI.’ You must clearly mark any page containing BCI with ‘BUSINESS CONFIDENTIAL’ at the top of that page. Filers of submissions containing BCI also must submit a public version of their submission that will be placed in the docket for public inspection. The file name of the public version should begin with the character ‘P.’

#### **V. Public Viewing of Review Submissions**

USTR will post written submissions in the docket for public inspection, except properly designated BCI. You can view submissions at Regulations.gov by entering Docket Number USTR-2025-0012 in the search field on the home page.

**Edward Marcus,**

*Chair of the Trade Policy Staff Committee,  
Office of the United States Trade Representative.*

