Air Plan Approval; Maine; Removal of Reliance on Reformulated Gasoline in the Southern Counties of Maine

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: The Environmental Protection Agency (EPA) is approving a State Implementation Plan (SIP) revision submitted by the State of Maine. This revision incorporates Maine’s statute repealing the State’s requirement for the sale of federal reformulated gasoline (RFG) in York, Cumberland, Sagadahoc, Androscoggin, Kennebec, Knox and Lincoln Counties (hereinafter referred to as the “southern Maine counties”) into the Maine SIP. The intended effect of this action is to approve the SIP revision and approve, but not incorporate into the SIP, the corresponding noninterference demonstration. At this time, EPA is not removing the requirement for the sale of federal RFG in the applicable southern Maine counties as that is the subject of a separate petition to the EPA Administrator submitted on August 20, 2020. The Administrator intends to act on that petition in the near future. This action is being taken in accordance with the Clean Air Act.

DATES: This rule is effective on [Insert date 30 days after date of publication in the Federal Register].

ADDRESSES: EPA has established a docket for this action under Docket Identification No. EPA-R01-OAR-2021-0006. All documents in the docket are listed on the https://www.regulations.gov web site. Although listed in the index, some information is not publicly available, i.e., CBI or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the Internet and will be publicly available only in hard copy form. Publicly available docket materials are available at https://www.regulations.gov or at the U.S.
Environmental Protection Agency, EPA Region 1 Regional Office, Air and Radiation Division, 5 Post Office Square - Suite 100, Boston, MA. EPA requests that if at all possible, you contact the contact listed in the FOR FURTHER INFORMATION CONTACT section to schedule your inspection. The Regional Office’s official hours of business are Monday through Friday, 8:30 a.m. to 4:30 p.m., excluding legal holidays and facility closures due to COVID-19.

FOR FURTHER INFORMATION CONTACT: John Rogan, Air Quality Branch, U.S. Environmental Protection Agency, EPA Region 1, 5 Post Office Square - Suite 100, (Mail code 05-2), Boston, MA 02109 - 3912, tel. (617) 918-1645, email rogan.john@epa.gov.

SUPPLEMENTARY INFORMATION:

Throughout this document whenever “we,” “us,” or “our” is used, we mean EPA.

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I. Background and Purpose


The NPRM proposed approval of Maine’s SIP revision incorporating Maine’s revisions to C.M.R. ch. 119 Motor Vehicle Fuel Volatility Limits that remove the State’s requirement for the sale of RFG in the southern Maine counties, and also proposed approval of Maine’s statute at 38 M.R.S. § 585-N as amended by Public Law 2019, c. 55, § 1, which repealed the State’s requirement for the sale of RFG in the southern Maine counties effective November 1, 2020.

The formal SIP revision was submitted by Maine on August 20, 2020. Other specific requirements to opt-out of the federal RFG requirements and the rationale for EPA's proposed
action are explained in the NPRM and will not be restated here. Three public comments were received on the NPRM.

II. Response to Comments

EPA received three comments during the comment period. The three comments support EPA’s proposal to approve Maine’s SIP revision.

III. Final Action

EPA is approving the August 20, 2020 SIP revision and approving, but not incorporating into the SIP, the State’s corresponding noninterference demonstration.

IV. Incorporation by Reference

In this rule, the EPA is finalizing regulatory text that includes incorporation by reference. In accordance with requirements of 1 CFR 51.5, the EPA is finalizing the incorporation by reference into Maine’s SIP Maine’s revisions to C.M.R. ch. 119 Motor Vehicle Fuel Volatility Limits that remove the State’s requirement for the sale of RFG in the southern Maine counties and is also approving into Maine’s SIP Maine’s statute at 38 M.R.S. §585-N as amended by P.L. 2019, c. 55, §1, which repealed the State’s requirement for the sale of RFG in the southern Maine counties, as described in the amendments to 40 CFR part 52 set forth below. The EPA has made, and will continue to make, these documents generally available through https://www.regulations.gov and at the EPA Region 1 Office (please contact the person identified in the FOR FURTHER INFORMATION CONTACT section of this preamble for more information). Therefore, these materials have been approved by EPA for inclusion in the State implementation plan, have been incorporated by reference by EPA into that plan, are fully federally enforceable under sections 110 and 113 of the CAA as of the effective date of the final rulemaking of EPA’s approval, and will be incorporated by reference in the next update to the SIP compilation.¹

V. Statutory and Executive Order Reviews

¹ 62 FR 27968 (May 22, 1997).
Under the Clean Air Act, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA’s role is to approve state choices, provided that they meet the criteria of the Clean Air Act. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Orders 12866 (58 FR 51735, October 4, 1993) and 13563 (76 FR 3821, January 21, 2011);
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 et seq.);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 et seq.);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Public Law 104-4);
- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
- Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the Clean Air Act; and
• Does not provide EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where EPA or an Indian tribe has demonstrated that a tribe has jurisdiction. In those areas of Indian country, the rule does not have tribal implications and will not impose substantial direct costs on tribal governments or preempt tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

The Congressional Review Act, 5 U.S.C. 801 et seq., as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the Federal Register. A major rule cannot take effect until 60 days after it is published in the Federal Register. This action is not a “major rule” as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by [Insert date 60 days after date of publication in the Federal Register]. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

List of Subjects in 40 CFR Part 52
Environmental protection, Air pollution control, Carbon monoxide, Incorporation by reference, Intergovernmental relations, Lead, Nitrogen dioxide, Ozone, Particulate matter, Reporting and recordkeeping requirements, Sulfur oxides, Volatile organic compounds.


Part 52 of chapter I, title 40 of the Code of Federal Regulations is amended as follows:

PART 52 – APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

1. The authority citation for part 52 continues to read as follows:

   Authority: 42 U.S.C. 7401 et seq.

Subpart U - Maine

2. In § 52.1020(c), amend the table by revising the entry “Chapter 119”; and by adding new State citation for “38 M.R.S. §585-N as amended by P.L. 2019, c. 55, §1” at the end of the table to read as follows:

§ 52.1020 Identification of plan.

   * * * * *

   (c) * * *

EPA-Approved Maine Regulations

<table>
<thead>
<tr>
<th>State citation</th>
<th>Title/Subject</th>
<th>State effective date</th>
<th>EPA Approval Date EPA approval date and citation 1</th>
<th>Explanations</th>
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<td>Chapter 119</td>
<td>Motor Vehicle Fuel Volatility Limit</td>
<td>July 15, 2015</td>
<td>[Insert date of publication in the Federal Register] [Insert Federal Register citation]</td>
<td>Removes references from the SIP for the requirement to sell reformulated gasoline in York, Cumberland, Sagadahoc, Androscoggin, Kennebec, Knox and Lincoln counties.</td>
</tr>
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</table>

1. Federal Register citation.
| 38 M.R.S. §585-N as amended by P.L. 2019, c. 55, §1 | Reformulated gasoline | November 1, 2020 | Repeals the section of the statute which requires retailers in York, Cumberland, Sagadahoc, Androscoggin, Kennebec, Knox and Lincoln counties in Maine to only sell reformulated gasoline. |

[FR Doc. 2021-11320 Filed: 6/1/2021 8:45 am; Publication Date: 6/2/2021]